
Report To: Inverclyde Integration Joint Board **Date:** 10 September 2019

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Partnership (HSCP) **Report No:** IJB/62/2019/AS

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Subject: **SCOTTISH GOVERNMENT REPORT ON OUT OF AREA
PLACEMENTS AND DELAYED DISCHARGE FOR PEOPLE
WITH LEARNING DISABILITIES AND COMPLEX NEEDS**

1.0 PURPOSE

1.1 The purpose of this report is to advise members of the Integration Joint Board of Inverclyde HSCP's position in relation to the Scottish Government report "Coming Home - Out of Area Placements and Delayed Discharge for People with Learning Disabilities and Complex Needs.

2.0 SUMMARY

2.1 The discharge of people with a learning disability or complex needs from hospital and their return from out of area placements is a complex issue involving challenging behaviour and commissioned services maintaining placements during behavioural crisis.

2.2 There are three main recommendations from the Coming Home report:

- Strengthening Community Services
- Developing Commissioning and service planning
- Workforce development in Positive Behavioural Support

2.3 The integrated Community Learning Disability Team working in partnership with commissioned support providers, supporting people with a complex learning disability has achieved zero delays within long stay Learning Disability in patient resources (July 2019).

2.4 Inverclyde HSCP has reduced its out of area placements from twenty two in 2014 to twelve in 2019. Three of Inverclyde's out of area placements are within the boundaries of NHS Greater Glasgow & Clyde. There are plans to continue to bring out of area service users back to the Inverclyde community where they wish to do so.

2.5 Inverclyde HSCP has zero out of Scotland placements as per the Scottish Government's National Strategy – Keys to Life.

3.0 RECOMMENDATIONS

The Integration Joint Board is asked to note that:

- 3.1 Inverclyde HSCP continues to reduce the historical placement of people with a learning disability outwith Inverclyde and the wider NHS Greater Glasgow & Clyde boundary with the number standing at twelve in July 2019.
- 3.2 Inverclyde HSCP has zero delayed patients in long stay/assessment learning disability beds
- 3.3 Inverclyde HSCP has no out of Scotland placements which is in line with Scottish Government recommendations.

**Louise Long
Chief Officer
Inverclyde HSCP**

4.0 BACKGROUND

- 4.1 The Scottish Government Strategy “Keys to Life” recognises that out of area placements and delayed discharge for people with complex support needs are not in the best interest of the individual, family/carers, where service users are placed into supported care settings that are out with their community or remain within an inpatient setting beyond the clinical requirement for them to be there.
- 4.2 The Coming Home report 2018 is a Scottish Government report on Out of Area Placements and Delayed Discharge for People with Learning Disability and complex needs. The two year project reviewed data from thirty one of the thirty two local authority areas to identify the number of people involved and also to suggest support solutions. The report also acknowledges that some out of area placements may be appropriate in terms of choice or Adult Protection issues.
- 4.3 Nationally the reasons for Out of Area Placements include:
- To prevent hospital admission 1%
 - Specialist Services are available locally but have no capacity 5%
 - Specialist Services not available locally 48%
 - Family choice 25%
 - Individual choice 3%
 - Other 18%
- 4.4 The reason for hospital admission for learning disability are:
- Challenging Behaviour 48%
 - Service Breakdown 9%
 - Other 43%
- 4.5 Inverclyde HSCP Community Learning Disability Services have worked in Partnership with both inpatients services and commissioned support providers to promote an ethos of an integrated approach to supporting service users to prevent where possible support breakdown, continuity of service support whilst receiving inpatient care and supporting discharge back to community supports within agreed timescales. This has drastically reduced unnecessary inpatient stay within hospital.
- 4.6 Of the 677 adults known to Inverclyde HSCP, 463 adults receive some support from HSCP services Inverclyde HSCP Learning Disability Services continue to support people with a learning disability with placements within the Inverclyde community or within NHS Greater Glasgow & Clyde boundaries where a joint partnership approach is required. Services will only place out with Inverclyde where there is an identified support need that is not available or cannot be developed locally.
- 4.7 The integrated Community Learning Disability Team working in partnership with commissioned support providers, supporting people with a complex learning disability has achieved zero delays within long stay Learning Disability inpatient resources (July 2019).
- 4.8 Inverclyde HSCP has reduced its out of area placements from twenty two in 2014 to twelve in 2019. Three of Inverclyde’s out of area placements are within the boundaries of NHS Greater Glasgow & Clyde. There are plans to continue to bring out of area service users back to the Inverclyde community where they wish to do so.
- 4.9 Inverclyde HSCP has zero out of Scotland placements as per the Scottish Government’s National Strategy – Keys for Life.

5.0 IMPLICATIONS

FINANCE

5.1 Financial Implications:

One off Costs

| Cost Centre | Budget Heading | Budget Years | Proposed Spend this Report £000 | Virement From | Other Comments |
|-------------|----------------|--------------|---------------------------------|---------------|----------------|
| | | | | | |

Annually Recurring Costs/ (Savings)

| Cost Centre | Budget Heading | With Effect from | Annual Net Impact £000 | Virement From (If Applicable) | Other Comments |
|-------------|----------------|------------------|------------------------|-------------------------------|----------------|
| | | | | | |

LEGAL

5.2 There are no legal issues within this report.

HUMAN RESOURCES

5.3 There are no human resources issues within this report.

EQUALITIES

5.4 There are no equality issues within this report.

Has an Equality Impact Assessment been carried out?

| | |
|---|---|
| | YES (see attached appendix) |
| √ | NO – An Equality Impact Assessment will be undertaken with service users, carers and other stakeholders as full details of the future redesign emerges. |

5.4.2 How does this report address our Equality Outcomes?

| Equalities Outcome | Implications |
|--|----------------|
| People, including individuals from the above protected characteristic groups, can access HSCP services. | Improve Access |
| Discrimination faced by people covered by the protected characteristics across HSCP services is reduced if not eliminated. | Improve Access |
| People with protected characteristics feel safe within their communities. | Improve Access |

| | |
|---|-------------------------------|
| People with protected characteristics feel included in the planning and developing of services. | None |
| HSCP staff understand the needs of people with different protected characteristic and promote diversity in the work that they do. | None |
| Opportunities to support Learning Disability service users experiencing gender based violence are maximised. | Services within own community |
| Positive attitudes towards the resettled refugee community in Inverclyde are promoted. | None |

CLINICAL OR CARE GOVERNANCE IMPLICATIONS

5.5 There are no clinical or care governance implications arising from this report.

5.6 NATIONAL WELLBEING OUTCOMES

How does this report support delivery of the National Wellbeing Outcomes?

| National Wellbeing Outcome | Implications |
|--|---------------------------|
| People are able to look after and improve their own health and wellbeing and live in good health for longer. | Improve Access |
| People, including those with disabilities or long term conditions or who are frail are able to live, as far as reasonably practicable, independently and at home or in a homely setting in their community | Improve Access |
| People who use health and social care services have positive experiences of those services, and have their dignity respected. | Improve Access |
| Health and social care services are centred on helping to maintain or improve the quality of life of people who use those services. | Improved Health |
| Health and social care services contribute to reducing health inequalities. | Improved Health |
| People who provide unpaid care are supported to look after their own health and wellbeing, including reducing any negative impact of their caring role on their own health and wellbeing. | Improved Health |
| People using health and social care services are safe from harm. | None |
| People who work in health and social care services feel engaged with the work they do and are supported to continuously improve the information, support, care and treatment they provide. | None |
| Resources are used effectively in the provision of health and social care services. | Improved use of Resources |

6.0 DIRECTIONS

| | | |
|--|--------------------------------------|----------|
| Direction Required to Council, Health Board or Both | Direction to: | |
| | 1 No Direction Required | X |
| | 2 Inverclyde Council | |
| | 3 NHS Greater Glasgow & Clyde (GG&C) | |
| | 4 Inverclyde Council and NHS GG&C | |
| | | |

7.0 CONSULTATION

- 7.1 This report has been prepared by the Chief Officer, Inverclyde Health and Social Care Partnership (HSCP) after due consultation with relevant senior officers in the HSCP and partners, and a full programme of ongoing engagement and consultation with service users, carers, the public, staff and providers.

8.0 LIST OF BACKGROUND PAPERS

- 8.1 Inverclyde HSCP Adult Learning Disability Strategic Review 2016-2020.

<https://www.inverclyde.gov.uk/meetings/.../08z%20Service%20Model%20Draft.pdf>

- 8.2 Coming Home - A Report on Out of Area Placements and Delayed Discharge for People with Learning Disabilities and Complex Needs (2018).

<https://www.gov.scot/publications/coming-home-complex-care-needs-out-area-placements-report-2018/pages/6/>